

ISLE OF ANGLESEY COUNTY COUNCIL

Scrutiny Report Template

Committee:	Partnership and Regeneration Scrutiny Committee
Date:	10 th November 2020
Subject:	Cyngor Sir Ynys Mon and Betsi Cadwaladr University Health Board Shared Service Delivery (Pooled Budget) Pilot – Learning Disabilities
Purpose of Report:	To gain permission to run the pilot Pooled Budget project between IOACC and BCUHB, under a Section 33 agreement.
Scrutiny Chair:	Councillor Gwilym Jones
Portfolio Holder(s):	Councillor Llinos Medi
Head of Service:	Iola Richards, Interim Head of Adults Services.
Report Author:	Barbara Williams, Service Manager - Learning Disability & Mental Health.
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Local Members:	Relevant to all Members

1 - Recommendation/s

Recommendations

- 1.1. Members are invited to offer comment on the content of the draft Cyngor Sir Ynys Mon and Betsi Cadwaladr University Health Board Shared Service Delivery / Pooled Budget Pilot – Learning Disabilities
- 1.2. It is recommended that members consider and approve:
To approve the piloting of a pooled fund between Cyngor Sir Ynys Môn and Betsi Cadwaladr University Health Board in a staged approach for the existing supported living budget for adults with learning disabilities resident in Anglesey who are currently jointly funded. This is for agreement of phase 1 sign off initially.

2 – Link to Council Plan / Other Corporate Priorities

The work undertaken by Social Services links to each of the three objectives stated within the Isle of Anglesey Plan 2017/2022.

North Wales has a growing population of both young and elderly people with learning disabilities (North Wales Population Assessment, p.165). Medical advances have had a

positive impact with more young people with very complex needs surviving into adulthood. Older people with learning disabilities also have increasingly complex needs and behaviors as they get older. The pilot supports the process of obtaining the best outcomes for the individuals of Anglesey.

3 – Guiding Principles for Scrutiny Members

To assist Members when scrutinising the topic:-

3.1 Impact the matter has on individuals and communities **[focus on customer/citizen]**.

3.2 A look at the efficiency & effectiveness of any proposed change – both financially and in terms of quality **[focus on value]**

3.3 A look at any risks **[focus on risk]**

3.4 Scrutiny taking a performance monitoring or quality assurance role **[focus on performance & quality]**

3.5 Looking at plans and proposals from a perspective of:

- Long term
- Prevention
- Integration
- Collaboration
- Involvement

[focus on wellbeing]

4 - Key Scrutiny Questions

1. To what degree does the Committee believe that the pilot Pooled Budget project will assist in meeting the objectives outlined by both IOACC and BCUHB in supporting Learning Disabilities clients on Anglesey?
2. To what degree does the Committee believe that the pilot Pooled Budget project assists the Council's accountability and responsibility with regard to its Social Services?
3. How will signing the Section 33 Agreement manage any possible risks to the Council of introducing the pooled budget?
4. To what degree is the arrangement of identifying key performance indicators sufficient in monitoring and measuring the effectiveness of the pilot?
5. What added value will derive from taking part in the pilot Pooled Budget scheme?

5 – Background / Context

Purpose of this report is to update members on the progress made by IOACC and partners at BCUHB on the project “ **Pooled Budgets for Learning Disabilities Services**”.

The Pilot sets out the priority for both IOACC and BCUHB for the initial 12 months project in an experimental model of pooled budgets. Anglesey Citizens are at the heart of what we do, and the pilot addresses the Authorities work in ensuring we comply with the Social Care and Wellbeing Act, and the outcomes founded in the North Wales Population assessment (p165).

The pilot is aimed to ensure that best use of funds, across IOACC and BCUHB will be used to make timely decisions in the day to day care and support for our Learning Disabilities clients.

It is an ongoing challenge to balance the needs of our citizens within the financial allocation, but the pilot, supported by a Section 33 agreement, highlights clear integrated planning.

It has been agreed that the full amount for the pooled budget will be made on the 28th of February by BCHUB and the Council and that the management and administration of the budget will be carried out by IOACC, as the host Organisation.

We have agreed a set of Key performance indicators to allow us to monitor and gauge the effectiveness of the pilot. They are:

Key Performance Indicators for service improvement:	
1. There is a clear framework in place for reviewing existing jointly funded packages.	Monthly
2. Agreed % of joint reviews completed monthly (minimum SW and LDS Nurse)	Monthly
3. % of joint commissioning care plans in place and up to date (3 monthly)	Quarterly
4. Payment arrangements (to providers) are efficient and effective	Monthly

An independent evaluation of the pilot will be carried out by IPC in order to ascertain the success or otherwise of the project. The independent evaluation will allow us to amend and improve any further agreements.

The pilot risk is reduced as both IOACC and BCUHB will have signed a Section 33 agreement. The benefit of putting in place a Section 33 agreement for the pilot is that it will provide an agreed framework for both partners to manage risk. Such agreements must comply with certain statutory directions on content and which therefore, enable the partners:

- to clearly agree joint priorities and targets,
- what resources are needed, the types of services required,
- what outcomes are to be met,
- how the partnership will be governed including dispute resolution

A Partnership Management Board will also be established for the pilot. It will jointly report to the Regional Partnership Board and to the Senior Management Structures within BCUHB and Ynys Mon. The Board will provide opportunity for the partners to meet regularly and agree on objectives, resources, performance and any urgent variations within the context of local measures for the partnership. The Board will receive reports on performance measuring, the impact of the partnership and whether any appropriate action requires to be taken. The Board will have an annual review process, whereby resources and next steps in business plans will be confirmed.

Members of the Partnership Management Board:

BCUHB:

Head of Learning Disability Nursing, BCUHB
CHC Lead, BCUHB or a deputy
BCUHB Finance officer

Isle of Anglesey County Council:

Head of Service or a deputy
Service Manager, Adult Mental
Finance Officer

Learning Disabilities (Pooled Fund Manager) or a deputy
Finance Officer

The Pooled Fund Manager who will also provide the Secretariat function to the PMB.

Background:

The North Wales Learning Disability Strategy

<https://www.northwalescollaborative.wales/learning-disabilities/> was approved by all six local authorities and Betsi Cadwaladr University Health Board in March 2019. The aim of the strategy is to develop seamless health and social care services for people with learning disabilities. Through better integrating health, social care and the third sector, the strategy aims to help people with learning disabilities live more independently and get the care they need to closer to home.

A pivotal action in the strategy is to explore and pilot pooled budgets between health and social care in a locality.

To support the implementation of the strategy, the North Wales Regional Partnership Board secured funding through 'A Healthier Wales' Transformation Fund to put in place the North Wales Together Learning Disability Transformation Programme and a delivery team. This team is charged with providing the support and resources required by the partners to implement the key tenants of the strategy.

The pooled fund pilot between BCUHB and Anglesey County Council is in many respects, the flagship of the programme and the Welsh Government have shown a specific interest in its development and success.

The pilot will have the added benefit of supporting the delivery of the North Wales Social Services and Wellbeing Improvement Collaborative Integration Agreement under Part 9 of the Social Services and Wellbeing (Wales) Act 2014.

This agreement sets out the key projects (including learning disabilities) that the six County Council's and BCUHB have agreed to collaborate on in order to identify opportunities for integrated services that may also lend themselves to formalised pooled fund arrangements. This agreement was formally signed by all six County Council's and BCUHB in 2018.

The Pilot Project

North Wales has a growing population of both young and elderly people with learning disabilities (North Wales Population Assessment, p.165). Medical advances have had a positive impact with more young people with very complex needs surviving into adulthood. Older people with learning disabilities also have increasingly complex needs and behaviours as they get older.

This trend presents significant challenges to the region's health and social care services to provide the right types of support to ensure people with a learning disability achieve wellbeing. Innovative approaches are required including better joint working around funding, commissioning and resolving disputes quicker (North Wales Population Assessment, p.164).

The North Wales Together Learning Disability Transformation Programme which is supported by Ynys mon Local Authority and BCUHB is responding to this challenge by seeking to pilot a pooled fund for the supported living budget for adults with learning disabilities resident in Anglesey. The pilot will be delivered jointly by Ynys Mon, Adult Learning Disability Services and BCUHB Mental Health and Learning Disabilities division who have a long history of strong partnership working.

Pooled funds are a mechanism to enable greater integration of health and social care support and are viewed as being particularly effective for population groups with complex needs. The current mechanism for securing joint health and social care funding for adults with learning disabilities involves two processes which are not well aligned.

The rationale for piloting a pooled fund, is to test and evaluate whether integrating these processes leads to better quality services and outcomes for individuals whilst also improving the efficiency and effectiveness of service delivery.

A copy of the Pilot Project plan and milestones aligned to full pooled budget transformation plan can be found in the Appendix for your perusal.

Pilot Project Assessment & Analysis

Strategy Implications:

IOACC is a key partner in both the North Wales Learning Disability Strategy and the North Wales Together: seamless service for people with Learning disabilities. The approval of this pilot by IOACC will enable the Local Authority to make a significant contribution to the successful achievement of key performance measures for the Transformation Programme the foundation of which is the Learning Disability Strategy.

The discussions have been held through the Regional Partnership Board..

Standard Operational Implications:

To support the imbedding into current practices- the S33 will inform the development of a standard operational procedure that outlines the supportive governance structures and systems to support implementation.

This will include clear and robust quality assurance processes aligned to key performance indicators from existing frameworks. IOACC, along with BCUHB will be supporting the view that the current KPI's and Q&A processes for CHC / Joint funding applications to the health board will be utilised.

Additionally the health equalities framework will be used to measure outcomes for each individual. KPIs as listed above.

Timetable

It is proposed that the report is shared with the following committees:

Senior Leadership Team 18th October 2020.

Corporate Scrutiny Committee 10th November 2020

Executive Committee 30th November 2020

6 – Equality Impact Assessment [including impacts on the Welsh Language]

Not Applicable.

7 – Financial Implications

The first stage of the pilot will pool the *existing financial commitments* for supported living for adults with learning disabilities resident in Anglesey. The North Wales Together Transformation Programme will allocate a financial contribution to the pooled fund once the pilot is operational to support the initial stages of delivery.

The financial implications for IOACC will not be increased as a result of the pilot though there may be a requirement to contribute to annual supported living uplifts and uplifts in health care support needs for individuals as would be the case regardless of the pilot.

The first stage of the pilot will involve pooling of the **existing** joint funding commitments for supported living for 36 joint funded. The current total spend for both BCUHB and the Local Authority is: £ 3,166,201.87. This is currently split as:

- Health - 1,346,723.81
- Local Authority - £1,819,478.06

Progress beyond this stage will be dependent on an evaluation of impact against the agreed performance measures for the pilot. These will be set out in the Section 33 agreement that both partners will sign prior to the commencement of the pilot. The North Wales Together Programme will provide resources to support every element of the pilot's delivery including:

- Financial contribution to the pooled fund to support any uplift of costs.
- Independent evaluation support.
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Continued support from IOACC finance team is instrumental in supporting the additional governance to this pilot.

As mentioned previously, BCUHB will transfer contributions to the pooled fund up front for the pilot, and the budget will be administrated by IOACC.

8 – Appendices:

9 - Background papers (please contact the author of the Report for any further information):

Further information can be found by searching the North Wales Learning Disability Strategy link: <https://www.northwalescollaborative.wales/learning-disabilities/>